

**REPORT OF THE AUDIT OF THE  
ELLIOTT COUNTY  
SHERIFF**

**For The Year Ended  
December 31, 2005**

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The Honorable Charles Pennington, Elliott County Judge/Executive  
Honorable Ronald Stephens, Elliott County Sheriff  
Members of the Elliott County Fiscal Court

Independent Auditors' Report

We have audited the accompanying statement of revenues, expenditures, and excess fees - regulatory basis of the County Sheriff of Elliott County, Kentucky, for the year ended December 31, 2005. This financial statement is the responsibility of the County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Sheriff for the year ended December 31, 2005, in conformity with the regulatory basis of accounting.

In accordance with Government Auditing Standards, we have also issued our report dated August 1, 2006, on our consideration of the County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Honorable Charles Pennington, Elliott County Judge/Executive  
Honorable Ronald Stephens, Elliott County Sheriff  
Members of the Elliott County Fiscal Court

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

- The Sheriff's Office Lacks Adequate Segregation of Duties.

This report is intended solely for the information and use of the County Sheriff and Fiscal Court of Elliott County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these interested parties.

Respectfully submitted,

*Morgan - Franklin, LLC*

Morgan-Franklin, LLC

Audit fieldwork completed -  
August 1, 2006

ELLIOTT COUNTY  
RONALD STEPHENS, SHERIFF  
STATEMENTS OF REVENUES, EXPENDITURES  
AND EXCESS FEES - REGULATORY BASIS  
Year Ended December 31, 2005

Revenues

State Grants		\$	13,987
State Fees For Services:			
Finance and Administration Cabinet	\$	39,796	
Cabinet For Human Resources		50	
Sheriff Security Service		1,475	41,321
Circuit Court Clerk:			
Fines and Fees Collected			70
Fiscal Court			77,001
County Clerk - Delinquent Taxes			1,888
Commission On Taxes Collected			44,420
Fees Collected For Services:			
Auto Inspections	\$	1,895	
Accident and Police Reports		190	
Serving Papers		2,808	
Carrying Concealed Deadly Weapon Permits		1,440	6,333
Other:			
Advertising Fees	\$	945	
Sheriff's Add On Fees		8,230	
Refunds		888	
Miscellaneous		107	
Circuit Court Order		1,112	11,282
Interest Earned			40
Total Revenues			\$ 196,342

The accompanying notes are an integral part of this financial statement.

ELLIOTT COUNTY  
RONALD STEPHENS, COUNTY SHERIFF  
STATEMENT OF REVENUES, EXPENDITURES,  
AND EXCESS FEES - REGULATORY BASIS  
For The Year Ended December 31, 2005  
(Continued)

Expenditures

Operating Expenditures:

Personnel Services-

Deputies' Salaries	\$	21,500	
Part Time Gross Salaries		25,873	
Other Gross Salaries		16,998	
Overtime Gross Salaries		10,635	\$ 75,006

Employee Benefits-

Employer's Share Social Security	\$	10,518	
Employer's Share Hazerdous Duty Retirement		26,154	36,672

Contracted Services

Advertising			1,782
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Materials and Supplies-

Office Materials and Supplies	\$	1,852	
Uniforms		496	2,348

Other Charges-

Dues	\$	625	
Postage		272	
Bond		482	
Carrying Concealed Deadly Weapon Permits		1,040	
Miscellaneous		668	
Phone		4,357	
Fiscal Court - Paper Fee		1,360	
Unemployment Insurance		580	9,384

Capital Outlay

Office Equipment			862
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Total Expenditures	\$	126,054	
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Net Revenues	\$	70,288	
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Less: Statutory Maximum		62,280	
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Excess Fees Due County for 2005		8,008	
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Payments to Fiscal Court - December 29, 2005	\$	8,008	
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Balance Due Fiscal Court at Completion of Audit	\$	0	
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The accompanying notes are an integral part of this financial statement.

**ELLIOTT COUNTY**  
**RONALD STEPHENS, COUNTY SHERIFF**  
**NOTES TO FINANCIAL STATEMENT**

**December 31, 2005**

**Note 1. Summary of Significant Accounting Policies**

**A. Fund Accounting**

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

**B. Basis of Accounting**

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Sheriff as determined by the audit. KRS 134.310 requires the County Sheriff to settle excess fees with the fiscal court at the time he files his final settlement with the fiscal court.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2005 services
- Reimbursements for 2005 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2005

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

**C. Cash and Investments**

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

**ELLIOTT COUNTY**  
**RONALD STEPHENS, COUNTY SHERIFF**  
**NOTES TO FINANCIAL STATEMENT**

**December 31, 2005**

**Note 2. Employee Retirement System**

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.48 percent for the first six months and 10.98 percent for the last six months of the year. Hazardous covered employees are required to contribute 8 percent of their salary to the plan. The county's contribution rate for hazardous employees was 22.08 percent for the first six months and 25.01 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

**Note 3. Deposits**

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

**Custodial Credit Risk – Deposits**

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned to it. The Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of 41.240(4). As of December 31, 2005, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.



**ELLIOTT COUNTY**  
**RONALD STEPHENS, COUNTY SHERIFF**  
**NOTES TO FINANCIAL STATEMENT**

**December 31, 2005**

**Note 4. Lease**

The office of the County Sheriff was committed to a lease agreement with Xerox for a copier. The agreement requires a monthly payment of \$60 for 60 months to be completed on July 20, 2006. The total remaining balance of the agreement was \$420 as of December 31, 2005.

**Note 5. Grant**

The office of the County Sheriff received \$13,987 as part of a Fivco Area Drug Enforcement (FADE) Task Force Grant. The Sheriff disbursed \$13,987 for overtime matching payroll expenses. The grant balance was zero at December 31, 2005.

### COMMENT AND RECOMMENDATION

ELLIOTT COUNTY  
RONALD STEPHENS, COUNTY SHERIFF  
COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2005

STATE LAWS AND REGULATIONS:

None

INTERNAL CONTROL - REPORTABLE CONDITIONS:

The Sheriff's Office Lacks Adequate Segregation of Duties

The Sheriff's office has a lack of segregation of duties. Due to the entity's diversity of official operations, small size and budget restrictions the official has limited options for establishing adequate segregation of duties. We are recommending that the following compensating controls be implemented to offset this internal control weakness:

- The Sheriff should compare the quarterly financial report to receipts and disbursements ledgers for accuracy. The Sheriff should also compare the salaries listed on the quarterly report to the individual earning records. Any differences should be reconciled. The Sheriff could document this by initialing the quarterly financial report.
- The Sheriff should periodically compare invoices to payments. The Sheriff could document this by initialing the invoices.

*Sheriff's Response: None*

INTERNAL CONTROL - MATERIAL WEAKNESSES:

None

PRIOR YEAR:

The Sheriff's Office Lacks Adequate Segregation of Duties

This comment was not fully corrected. Two components are repeated in the current year.

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

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### Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Elliott County Sheriff for the year ended December 31, 2005, and have issued our report thereon dated August 1, 2006. The County Sheriff's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Elliott County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. The reportable condition is described in the accompanying comment and recommendation.

#### ▪ The Sheriff's Office Lacks Adequate Segregation of Duties

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe that the reportable condition described above is not a material weakness.

Report On Internal Control Over Financial Reporting And  
On Compliance And Other Matters Based On An Audit Of The Financial  
Statement Performed In Accordance With Government Auditing Standards  
(Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Elliott County Sheriff's financial statement for the year ended December 31, 2005, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management and the Kentucky Governor's Office for Local Development, and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

*Morgan - Franklin, LLC*

Morgan-Franklin, LLC.

Audit fieldwork completed -  
August 1, 2006